



Florida Impaired Driving Coalition Meeting Report

July 23-24, 2020

Prepared For:

Florida Department of Transportation

Prepared By:

Cambridge Systematics, Inc.



1.0 Attendees

Members:

Name	Agency Represented	Attendance
Anne Rollyson	Florida Safety Council	<input type="checkbox"/>
Chief Art Bodenheimer	Lake Alfred Police Department	<input type="checkbox"/>
Sgt. Ben Kenney	Hillsborough County Sheriff's Office	<input checked="" type="checkbox"/>
Brandy Howard	SunCoast Safety Council	<input checked="" type="checkbox"/>
Dr. Brett Kirkland	Florida Department of Law Enforcement (FDLE), Alcohol Testing Program (ATP)	<input type="checkbox"/>
Retired Chief Brett Railey	Florida Police Chiefs Association (FPCA)	<input checked="" type="checkbox"/>
Brittany Fox	Second Judicial Circuit, Felony Division C	<input checked="" type="checkbox"/>
Carol Jolly	University of North Florida, Institute of Police Technology and Management (IPTM)	<input checked="" type="checkbox"/>
Lt. Channing Taylor	Florida Highway Patrol (FHP)	<input checked="" type="checkbox"/>
Chris Craig	Florida Department of Transportation (FDOT), State Safety Office	<input checked="" type="checkbox"/>
Chris Earl	Florida Safety Council	<input checked="" type="checkbox"/>
Christy Crump	Florida Restaurant & Lodging Association	<input type="checkbox"/>
Darrell Edmonds	University of North Florida, Institute of Police Technology and Management (IPTM)	<input type="checkbox"/>
Dennis Siewert	Florida Department of Law Enforcement (FDLE), Toxicology	<input checked="" type="checkbox"/>
Elvia Medina Marcus	Miami-Dade State Attorney's Office	<input type="checkbox"/>
Ernie Bradley	Florida Department of Transportation (FDOT), State Safety Office	<input checked="" type="checkbox"/>
Helen Justice	DUI Counterattack, Hillsborough, Inc.	<input type="checkbox"/>
Isabel Perez-Morina	Advocate Program, Inc./Florida Association of Community Corrections	<input checked="" type="checkbox"/>
Juan Cardona	Florida Law Enforcement Liaison Program	<input checked="" type="checkbox"/>
Kathy Jimenez-Morales	Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV)	<input type="checkbox"/>
Ofc. Kenneth Leedham	Stuart Police Department	<input type="checkbox"/>
Det. Kevin Millan	Miami Beach Police Department	<input checked="" type="checkbox"/>
Kyle Clark	International Association of Chiefs of Police (IACP)	<input checked="" type="checkbox"/>
Larry Coggins	Mothers Against Drunk Driving (MADD)	<input checked="" type="checkbox"/>
Dr. Lisa Reidy	University of Miami, Division of Toxicology	<input checked="" type="checkbox"/>

Lora Hollingsworth	Florida Department of Transportation (FDOT), State Safety Office	<input type="checkbox"/>
Magnus Hines	Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV)	<input checked="" type="checkbox"/>
Malcom Osteen	United States Probation/United States Coast Guard (Reserve)	<input checked="" type="checkbox"/>
Marcie Padron	Orange County Sheriff's Office	<input type="checkbox"/>
Chief Mark Brown	Florida Highway Patrol (FHP)	<input type="checkbox"/>
Sgt. Mark Eastty	Pinellas County Sheriff's Office	<input checked="" type="checkbox"/>
Sgt. Matthew Rosenbloom	Pasco County Sheriff's Office	<input type="checkbox"/>
Melissa Valido	Students Against Destructive Decisions (SADD)	<input type="checkbox"/>
Lt. Michael Marden	Lake County Sheriff's Office	<input type="checkbox"/>
Nicholas Tiscione	Palm Beach County Sheriff's Office	<input checked="" type="checkbox"/>
Nick Trovato	Florida Association of State Prosecutors	<input checked="" type="checkbox"/>
Ray Graves	Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV)	<input checked="" type="checkbox"/>
Richard Smith	Seminole Tribe	<input type="checkbox"/>
Richie Frederick	Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV)	<input type="checkbox"/>
Sgt. Robert Hager	Broward County Sheriff's Office	<input type="checkbox"/>
Cpl. Scott Parker	University of South Florida (USF) Police Department	<input type="checkbox"/>
Shayla Platt	Florida Dept. of Criminal Justice System, Alcohol Testing Program	<input checked="" type="checkbox"/>
Stephen Talpins	Miami-Dade County State Attorney's Office	<input type="checkbox"/>
Sgt. Tim Cornelius	Collier County Sheriff's Office	<input type="checkbox"/>
Sgt. Tim Dempsey	Indian River Shores Public Safety	<input type="checkbox"/>
Vernon Howell	Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV)	<input type="checkbox"/>
Vincent Petty	Traffic Safety Resource Prosecutor Program	<input checked="" type="checkbox"/>
Lt. William Jarvis	Florida Dept. of Business and Professional Regulation	<input type="checkbox"/>
Sgt. William Weaver	Orlando Police Department	<input checked="" type="checkbox"/>

Traffic Safety Partners

Name	Agency Represented	Attendance
Chanyoung Lee	USF, Center for Urban Transportation Research (CUTR)	<input checked="" type="checkbox"/>
Joe Pecchio	AAA	<input type="checkbox"/>
Karen Morgan	AAA	<input checked="" type="checkbox"/>
Matt Nasworthy	AAA	<input type="checkbox"/>
Megan Cott	USF, Center for Urban Transportation Research (CUTR)	<input type="checkbox"/>
Murray Brooks	SCRAM Systems	<input checked="" type="checkbox"/>
Olimpia Jackson	United States Navy	<input type="checkbox"/>

Coalition Support

Name	Agency Represented	Attendance
Danny Shopf	Cambridge Systematics	<input checked="" type="checkbox"/>
Nusrat Sharmin	Cambridge Systematics	<input type="checkbox"/>

Others in Attendance

- Charles Kane, Florida Law Enforcement Liaison Program
- Edith Peters, FDOT State Safety Office
- Janice Martinez, Florida Law Enforcement Liaison
- Jon Askins, Institute of Police Technology and Management (IPTM)
- Juanita Donaldson, FDOT, State Safety Office
- Leilani Gruener, FDOT, State Safety Office
- Melissa Gonzalez, FDOT Stat Safety Office
- Rachel Bryant, Florida Fish and Wildlife Conservation Commission
- Shaun Van Berber, Florida Law Enforcement Liaison Program
- Tim Roberts, Florida Law Enforcement Liaison Program

2.0 Meeting Notes – July 23

Welcome & Introductions

Kyle Clark, Chair, introduced himself and welcomed members to the Florida Impaired Driving Coalition (FIDC) meeting. He thanked all the participants for their flexibility to join the virtual Coalition meeting and asked members to introduce themselves.

Kyle reported the IACP put together a Drug Recognition Expert (DRE) program for state coordinators including best practices in use throughout the country. He noted the 2020 Drugs, Alcohol, and Impaired Driving (DAID) Conference will be held virtually on August 6-8, 2020. In 2021, the DAID conference will be held in Florida. The Technical Advisory Panel met in April and put out a statement on which elements of the Standardized Field Sobriety Test (SFST), Advanced Roadside Impaired Driving Enforcement (ARIDE), and DRE trainings can be conducted virtually with the understanding that some sessions will still need to be conducted in person. Some elements of SFST and ARIDE can be easily conducted virtually but there are no elements of the DRE training that can be conducted virtually. Kyle noted that in the last year, five DREs were killed on duty.

FIDC Strategic Action Plan – Goal 1

Danny Shopf, Cambridge Systematics, identified the first action of the FIDC Strategic Action Plan – Expand the Florida Impaired Driving Coalition Membership – and asked Coalition members to provide updates. **(Potential membership is listed below in bold. Action items to be addressed at the next meeting are in italics and underlined.**

Outreach Efforts about Membership

Military Representation – Malcom Osteen, United States Coast Guard, joined the meeting. Ernie Bradley, FDOT, is working with Florida Fish and Wildlife Conservation and Coast guard for additional representation. Ernie will provide an update at the October 2020 FIDC meeting.

Department of Education Representation – Chris Earl, Florida Safety Council, is willing to reach out Barbara Jenkins, Orange County Public School Superintendent, but Florida Department of Education (FDOE) is currently focused on procedures for schools reopening so it is not a top priority. Theresa Jacobs, Chair of Orange County School Board, is another option he will consider. Chris will provide an update at the October 2020 FIDC meeting.

Multicultural Representation – Due to impacts of COVID-19, finding a public health and multicultural representative has become challenging. Ernie will continue to coordinate with the Director of Community Health Promotion at the Florida Department of health for additional representation. Ernie will share an update at the October 2020 FIDC meeting.

Toxicology Lab Representation – Members agreed the current representation of toxicology labs is appropriate to support the needs of the FIDC.

Judicial Representation – Sgt. Mark Eastty, Pinellas County Sheriff's Office, reported Judge William Overton from the Suncoast Safety Council DUI program board is interested in serving the Coalition. Ernie will coordinate with Judge Overton. Judge Sherri Collins, Palm Beach County Bar Association, is also interested in joining the Coalition and has received an invitation. Judge John Adams would be a good option because he is in the Central Florida area, but he may not have availability. Ernie will reach out to Judge John Adams and provide an update at the October 2020 FIDC Meeting.

Law Enforcement Representation – Members agreed the current representation of law enforcement is appropriate to support the needs of the FIDC.

Prosecution Representation – Brittany Fox, Second Judicial Circuit (Felony Division C), joined the meeting. Vin Petty, Florida Traffic Safety Resource Prosecutor, is waiting on a response from the

supervisor of the 9th Circuit on joining the Coalition. He will try reaching out 7th Circuit afterward. Vin will provide an update at the October 2020 FIDC meeting.

Public Health Representation – Ernie will work on getting a representative from a county Health Department in Central Florida and provide an update at the October 2020 FIDC Meeting.

Vendor Representation – The FIDC is comfortable with participation of different vendors in the Coalition if their product/services relate appropriately.

TSRP Update Presentation

Vin Petty shared an update on the Traffic Safety Resource Prosecutor (TRSP) Program. He said travel restrictions due to COVID-19 have created challenges in conducting trainings, especially in-person. He set up a Webinar Wednesday program where he hosts and records webinars and makes them available at no cost to law enforcement officers and prosecutors. To date, a total of 16 webinars have been conducted, reaching 2,855 attendees (both participating live and viewing the recordings).

Vin said he is still able to provide technical assistance to both law enforcement officers and state attorney's offices despite travel restrictions. He noted that day travel is now permitted so he expects more in person trainings to occur soon.

Coalition members had the following questions and comments:

- Sumter County prosecution office will not use the SFST sheets (discussed by the FIDC at prior meetings) being distributed as some steps have instructions in them and some do not. This is the only instance where they are having challenges with the sheets. Vin will follow up with them and see if he can resolve their challenges.
 - The sheets have been very popular otherwise.

Everything You Need to Know about Cannabis

Trooper Ryan Hutton, regional DRE coordinator for the Missouri State Highway Patrol, gave a presentation to the coalition on cannabis use, the process for legalization, and a detailed overview of cannabis. He highlighted the different chemical components of cannabis and different types of cannabis plants.

He provided background on Missouri's driving while intoxicated (DWI) legislation and data on drug impaired driving field sobriety testing. He noted that even though the impairing effects are different based on different types of cannabis, the effects of impairment remain consistent. He reemphasized that per se THC limits are ineffective because cannabis is metabolized much differently than alcohol.

Coalition members had the following questions and comments:

- There is a lot of education about alcohol impaired driving but not as much about drug impaired. Is there anything that Missouri does to educate about drug impaired?
 - The program was just legalized so there are no detailed or formalized programs in Missouri yet.

FIDC Strategic Action Plan – Goal 2

Over Service Model Language

Ernie noted he has done research on alcohol distributors to see if any of them are sharing information or facilitating community programs related to the dangers of impaired driving. TriEagle, for example, has programs where they promote the use of designated drivers and Florida's Ride SMART programs. Ernie

will reach out to representatives to see if he can get input on how best to address over service and provide additional education and resources for this challenge.

Ernie is expecting to have something to share with the Coalition on over service at the next FIDC meeting.

Coalition members had the following questions and comments:

- Does Mothers Against Drunk Driving (MADD) have anything related to over service?
 - This is part of the normal educational outreach approach of MADD. Ernie noted <https://www.responsibility.org/> is funded by the alcohol providers. They may be a good resource for educational materials.
- Brandy Howard, SunCoast Safety Council, has a contact with a distributor in Pinellas that she will share with Ernie.
- Sgt. Ben Kenny, Hillsborough County Sheriff's Office, said Hard Rock in Tampa did a full training of all servers and bartenders focused on over service. The FIDC could reach out to them and see how they went through that process.
 - There are a number of programs available like ServSafe, TIPS, etc. providing this type of training to bars and restaurants.

Community Traffic Safety Teams (CTSTs)

FDOT is still working with CTSTs to identify, develop, and distribute tip cards and other resources, but they are greatly impacted by COVID-19 travel restrictions.

FIDC Strategic Action Plan Goal 3

Chemical Test Refusal Model Language

The Chemical Test Refusal Model Language was approved at the May 2019 FIDC meeting and is now available on the FIDC website – www.flimpaireddriving.com.

Coalition members had the following questions and comments:

- Ofc. Kenneth Leedham, Stuart Police Department, mentioned State Representative Erin Grall has reviewed and is supportive of the refusal model language.
- Nick Tiscione, Palm Beach County Sheriff's Office, is also working with someone on getting this information to the legislature.

DUI Diversion Programs

The DUI Diversion Program Suggested Best Practices document was approved at the May 2019 FIDC meeting and is also available on the FIDC website – www.flimpaireddriving.com.

Ignition Interlock Law

Larry Coggins, MADD, reported MADD will be introducing an ignition interlock law to the legislature this year. Vin has reviewed the law extensively and will send the proposed language to Brittany Fox, Nick Trovato, Florida Association of State Prosecutors, and Kathy Jimenez-Morales and Magnus Hines, Florida Department of Highway Safety and Motor Vehicles (FLHSMV), for their review of the legislation. Larry and Vin will provide an update at a future meeting.

Linking Citation Numbers to Impaired Driving Court Case Numbers

Chris Craig, FDOT, informed that Traffic Citation & Accounting Transmission System (TCATS) is now updated to link the citation case numbers with the impaired driving court cases and Vin was able to test it to ensure it works. Vin reached out to attorneys to inform them about the completion of the process. So far there have been no complaints.

Coalition members had the following questions and comments:

- Is anyone aware of any enhanced penalties for DUI crashes involving vulnerable road users that could be used as a model for Florida?
 - Tim Roberts, Florida Law Enforcement Liaison Program (LEL), said he could reach out to LELs nationally to see if there is an example from other states.
 - Chris Craig offered to ask other state highway safety offices for examples.

Blood Warrant Model Language Discussion

Nick Tiscione, Palm Beach County, discussed proposed changes on the FIDC model language documents (available on FIDC [website](#)) with State Senator Lori Berman. The first recommendation was to include language that accounts for drugs not already included in the legislative language. She is very supportive of this change and saw no issue in submitting it. Nick emphasized that Florida is one of the few states that has such restrictive parameters for which drugs qualify for impairment.

Nick also discussed the FIDC model language for blood draw warrants. Senator Berman was not as interested in supporting this language. Nick emphasized that as many as 40 states and the District of Columbia allow warrants for misdemeanor and routine DUIs blood draws. He noted he could not discuss the refusal language on the website and would like to follow up with her in the future related to that language.

Coalition members had the following questions and comments:

- While there is a higher cost and case load through more routine blood draws, there will also be more arrests and more fees allocated to Florida Department of Law Enforcement (FDLE). While the cost is higher, the additional revenue offsets those additional costs.

Adjourn

Day 1 Meeting adjourned at 2:00 p.m.

3.0 Meeting Notes – July 24

Review of Day 1

Kyle provided an overview of the discussion from Day 1.

FIDC Strategic Action Plan – Goal 4

Communications Plan

Danny provided an update on the Impaired Driving Communications Plan. Based on the FIDC Strategic Plan, he drafted an outline for the Communication Plan. Danny will coordinate with the Coalition, FDOT, and the Center for Urban Transportation Research (CUTR) throughout the development process and update any progress at future meetings.

Coalition members had the following questions and comments:

- Is there an increase in drugged driving on 4/20?
 - A statewide push is effective, but it does not necessarily need to be on 4/20. There is little understanding from the public that it is illegal to drive while impaired by cannabis.
 - Part of the messaging for the Florida Pedestrian and Bicycle Safety Coalition is related to impairment. There may be an opportunity to align those messages and partnerships.
- This could be an opportunity to engage the Florida Department of Health (FDOH) Office of Medical Marijuana Use and partner with them for education and outreach.
- Chris asked Dr. Chanyoung Lee, CUTR, to analyze drug impaired data to identify a time of year when drug impaired driving cases are the highest and focus on that to target outreach.
 - Dr. Lee noted that for overall impaired cases in Florida the peak is in February, March, and April, which is a little different from the peaks in other states. He expects the trend will be similar for drug-impairment specifically.

Drive Sober Website

Ernie is working with Florida Fish and Wildlife Conservation Commission to get materials on boating under influence (BUI) for the Drive Sober website. He is currently looking for any materials that the Coalition feels would be useful.

Coalition members had the following questions and comments:

- How do we encourage education for law enforcement to increase DUI related engagement?
 - DUIs take a long time and keep an officer off the road. Many agencies perceive them as time consuming for something that may wind up being a misdemeanor.
- Are there communication materials we can develop to reiterate and reinforce the importance of enforcing DUI at all levels of an agency?
 - A good comparison is that a residential burglary takes more time to enforce than a DUI and there is a much higher chance for a loss of life in a DUI.
- Some agencies are having trouble finding the resources (time, manpower, money, etc.) to do traffic enforcement.

FIDC Action Plan – Goal 5

24/7 Program Best Practices

Ray Graves, FLHSMV, noted he may have a lead on a Law Enforcement Agency interested in a 24/7 program and that he may partner with Malcom Osteen to try and get some traction on a 24/7 pilot program.

Ernie is working on synthesizing a presentation and coordinating with Helen Justice, DUI Counterattack, Hillsborough, Inc., on ideas on how to approach a 24/7 program based on impacts from COVID-19. Helen suggested identifying an option that puts less financial burden on the individual and Ernie is researching on that option.

In Florida, we have Special Supervision Services (SSS) which address multiple DUIs in a certain timeframe. One of the requirements of this program is abstinence. Ray suggested using 24/7 as a requirement of SSS, but that would likely need to be established as a pilot first.

FIDC Data Presentation

Dr. Lee gave a presentation on impaired driving data and reviewed elements of Florida's crash report and the state's crash database. He shared the trend in alcohol-involved fatalities and highlighted that the overall fatalities trend and percentage of total fatalities both are decreasing. He also noted there are different trends in crashes and alcohol-involved fatalities and serious injuries among different counties, and county-specific communication and enforcement plans would be beneficial.

Coalition members had the following questions and comments:

- In the presentation, the anecdotal evidence of increased speed may have been a factor in crashes that happened during the COVID-19 lockdowns, have there been any detailed studies related to this?
 - Dr. Lee said average age of drivers involved in fatal or serious injury crashes has gone down. Many crash reports cited careless driving, which could imply speeding. He noted that younger age groups are more likely to be riding a sport bike, for example, and are more likely to be involved in a crash involving speeding, from a motorcycle perspective.
- National Highway Traffic Safety Administration (NHTSA) requires use of the Highway Safety Matrix. For the matrix, the counties are broken into three different rankings based on population size. Have you had a chance to compare this data to our matrix used for awarding grants?
 - FDOT has not done this analysis yet but will work with CUTR to analyze prior to the next FIDC meeting to see if this aligns with how subgrants are awarded.

FIDC Strategic Action Plan – Goal 6

DRE Face Sheets

Kyle reported the DRE Face sheets are available and can be marked as done. The DRE data system is up and running and can be accessed through a variety of methods.

Coalition members had the following questions and comments:

- Traffic and Criminal Software (TraCS) National is looking at working with NHTSA on a data transfer for the agencies using TraCS. Has there been any progress?
 - This is underway. NHTSA is receptive to the idea, so it is expected to happen soon.

Tracking ARIDE and SFST

FDOT is working with partners and FDLE to incorporate ARIDE and SFST trainings into the Automated Training Management System (ATMS). Chief Mark Brown, FHP, provided information with contacts at FDLE. They are receptive to the idea but there are challenges about the restrictions on the types of classes they can put in their system. FDOT is also working with Institute of Police Technology and Management (IPTM) on using their system for tracking these trainings.

Coalition members had the following questions and comments:

- FDLE restrictions on the curriculum will make it unlikely to work in ATMS.
- Carol Jolly, University of North Florida, IPTM, is working on rescheduling some meetings with trainers that may provide suggestions on how they track their trainings and provide some ideas on how training can be tracked at a statewide level.
- FDLE and local law enforcement agencies both track law enforcement training. Are there other agencies tracking training?
 - Not that we are aware of. Most states have an internal database.
 - Typically, the training center that actually facilitates the training will track them along with the agency that hosted the training.
- In other states, the state police track these trainings (similar to what FDLE does in Florida). Others have an FDLE equivalent with less restrictive rules for tracking and managing trainings.

Next Steps

Chris reminded the Coalition members that the statewide travel restriction is still in place for state agencies. He said the hotel has been reserved for future meetings, and FIDC will meet in person in Orlando if travel restrictions are lifted.

Chris indicated the next FIDC meetings are scheduled for:

- FY20/21 Q1 Meeting (October 29-30, 2020), Location: TBA
- FY20/21 Q2 Meeting (TBD January-March 2021), Location: TBA
- FY20/21 Q3 Meeting (TBD April- June 2021), Location: TBA
- FY20/21 Q4 Meeting (TBD July- September 2021), Location: TBA

Chris asked members to keep the upcoming meetings on their calendars and he will make a final decision on whether meetings will be conducted remotely or in person as the date approaches.

Adjourn

Day 2 Meeting adjourned at 12:00 p.m.

Contact information for Florida Impaired Driving Coalition questions:

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Chris Craig, FDOT

Traffic Safety Administrator

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