



Florida Impaired Driving Coalition Meeting Report

March 9-10, 2021

Prepared For:

Florida Department of Transportation

Prepared By:

Cambridge Systematics, Inc.



1.0 Attendees

Members:

Name	Agency Represented	Attendance
Anne Rollyson	Florida Safety Council	<input checked="" type="checkbox"/>
Sgt. Anthony Palese	Florida Highway Patrol (FHP)	<input checked="" type="checkbox"/>
Chief Art Bodenheimer	Lake Alfred Police Department	<input checked="" type="checkbox"/>
Sgt. Ben Kenney	Hillsborough County Sheriff's Office	<input checked="" type="checkbox"/>
Brandy Howard	SunCoast Safety Council	<input checked="" type="checkbox"/>
Dr. Brett Kirkland	Florida Department of Law Enforcement (FDLE), Alcohol Testing Program (ATP)	<input type="checkbox"/>
Chief Brett Railey	Florida Police Chiefs Association (FPCA)	<input checked="" type="checkbox"/>
Brittany Fox	Second Judicial Circuit, Felony Division C	<input checked="" type="checkbox"/>
Carol Jolly	University of North Florida, Institute of Police Technology and Management (IPTM)	<input type="checkbox"/>
Lt. Channing Taylor	Florida Highway Patrol (FHP)	<input checked="" type="checkbox"/>
Chris Craig	Florida Department of Transportation (FDOT), State Safety Office	<input checked="" type="checkbox"/>
Chris Earl	Florida Safety Council	<input checked="" type="checkbox"/>
Christy Crump	Florida Restaurant & Lodging Association	<input checked="" type="checkbox"/>
Cpl. Daniel Darren	Collier County Sheriff's Office	<input checked="" type="checkbox"/>
Darrell Edmonds	University of North Florida, Institute of Police Technology and Management (IPTM)	<input type="checkbox"/>
Dennis Siewert	Florida Department of Law Enforcement (FDLE), Toxicology	<input checked="" type="checkbox"/>
Elvia Medina Marcus	Miami-Dade State Attorney's Office	<input checked="" type="checkbox"/>
Ernie Bradley	Florida Department of Transportation (FDOT), State Safety Office	<input checked="" type="checkbox"/>
Helen Justice	DUI Counterattack, Hillsborough, Inc.	<input checked="" type="checkbox"/>
Isabel Perez-Morina	Advocate Program, Inc./Florida Association of Community Corrections	<input checked="" type="checkbox"/>
Juan Cardona	University of North Florida, Institute of Police Technology and Management (IPTM)	<input checked="" type="checkbox"/>
Kathy Jimenez-Morales	Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV)	<input type="checkbox"/>
Ofc. Kenneth Leedham	Stuart Police Department	<input type="checkbox"/>
Det. Kevin Millan	Miami Beach Police Department	<input type="checkbox"/>

Kyle Clark	International Association of Chiefs of Police (IACP)	<input checked="" type="checkbox"/>
Larry Coggins	Mothers Against Drunk Driving (MADD)	<input checked="" type="checkbox"/>
Dr. Lisa Reidy	University of Miami, Division of Toxicology	<input checked="" type="checkbox"/>
Lora Hollingsworth	Florida Department of Transportation (FDOT), State Safety Office	<input checked="" type="checkbox"/>
Magnus Hines	Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV)	<input type="checkbox"/>
Malcom Osteen	United States Probation/United States Coast Guard (Reserve)	<input checked="" type="checkbox"/>
Marcie Padron	Orange County Sheriff's Office	<input checked="" type="checkbox"/>
Chief Mark Brown	Florida Highway Patrol (FHP)	<input type="checkbox"/>
Sgt. Mark Eastty	Pinellas County Sheriff's Office	<input checked="" type="checkbox"/>
Sgt. Matthew Rosenbloom	Pasco County Sheriff's Office	<input type="checkbox"/>
Melissa Valido	Students Against Destructive Decisions (SADD)	<input checked="" type="checkbox"/>
Lt. Michael Marden	Lake County Sheriff's Office	<input type="checkbox"/>
Nicholas Tiscione	Palm Beach County Sheriff's Office	<input checked="" type="checkbox"/>
Nick Trovato	Florida Association of State Prosecutors	<input checked="" type="checkbox"/>
Capt. Rachel Bryant	Florida Fish and Wildlife Conservation Commission, Division of Law Enforcement, Boating and Waterways Section, Statewide Boating Safety Unit	<input checked="" type="checkbox"/>
Ray Graves	Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV)	<input checked="" type="checkbox"/>
Richard Smith	Seminole Tribe	<input type="checkbox"/>
Richie Frederick	Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV)	<input type="checkbox"/>
Sgt. Robert Hager	Broward County Sheriff's Office	<input type="checkbox"/>
Spencer Hathaway	7th Judicial Circuit State Attorney's Office	<input checked="" type="checkbox"/>
Cpl. Scott Parker	University of South Florida (USF) Police Department	<input type="checkbox"/>
Shayla Platt	Florida Department of Law Enforcement (FDLE), Alcohol Testing Program (ATP)	<input type="checkbox"/>
Stephen Talpins	Miami-Dade County State Attorney's Office	<input type="checkbox"/>
Sgt. Tim Cornelius	Collier County Sheriff's Office	<input checked="" type="checkbox"/>
Sgt. Tim Dempsey	Indian River Shores Public Safety	<input type="checkbox"/>
Tom Moffett	Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV)	<input checked="" type="checkbox"/>
Vernon Howell	Florida Dept. of Highway Safety and Motor Vehicles (FLHSMV)	<input type="checkbox"/>

Vincent Petty	Traffic Safety Resource Prosecutor Program (TSRP)	<input checked="" type="checkbox"/>
Lt. William Jarvis	Florida Dept. of Business and Professional Regulation	<input type="checkbox"/>
Hon. William Overton	Trial Court Judge	<input checked="" type="checkbox"/>
Sgt. William Weaver	Orlando Police Department	<input type="checkbox"/>

Traffic Safety Partners

Name	Agency Represented	Attendance
Dr. Chanyoung Lee	USF, Center for Urban Transportation Research (CUTR)	<input checked="" type="checkbox"/>
Sandy Ho	Great Bay Distributors	<input checked="" type="checkbox"/>
Joe Pecchio	AAA	<input type="checkbox"/>
Karen Morgan	AAA	<input type="checkbox"/>
Matt Nasworthy	AAA	<input type="checkbox"/>
Megan Cott	USF, Center for Urban Transportation Research (CUTR)	<input checked="" type="checkbox"/>
Murray Brooks	SCRAM Systems	<input checked="" type="checkbox"/>
Olimpia Jackson	United States Navy	<input type="checkbox"/>

Coalition Support

Name	Agency Represented	Attendance
Danny Shopf	Cambridge Systematics	<input checked="" type="checkbox"/>
Lorrie Laing	Cambridge Systematics	<input type="checkbox"/>
Maya Taylor	Cambridge Systematics	<input checked="" type="checkbox"/>
Nusrat Sharmin	Cambridge Systematics	<input type="checkbox"/>

Others in Attendance

- Andrew Beymer,
- Andrew Johnson, Florida Law Enforcement Liaison (LEL)
- Avinash Gogineni, University of Miami
- Garrett Berman, Florida Prosecuting Attorneys Association (FPAA)
- Janice Martinez, LEL
- Jon Askins, LEL
- Julisa Sarmiento, University of Miami
- Shaun Van Berber, LEL
- Tim Roberts, LEL

2.0 Meeting Notes – March 9

Welcome & Introductions:

Kyle Clark, Chair with IACP, introduced himself and welcomed members to the Florida Impaired Driving Coalition (FIDC) meeting. He said the 2020 Annual Drug Evaluation and Classification Report is being compiled. He said the number of drug recognition experts (DREs) across the country is down 17% (2019-2020) and it is the expectation that enforcement evaluations are also down. Curricular revisions are underway for Standard Field Sobriety Test (SFST), Advanced Roadside Impaired Driving Enforcement (ARIDE), and DRE schools. Revisions are expected to be complete by the end of 2021. National Highway Traffic Safety Administration (NHTSA) is updating the dry lab videos and are expected to be complete by the end of 2021. NHTSA is working on an online ARIDE Refresher and DRE Courtroom Testimony course. The January 2021 Traffic Safety Facts indicated more than 20% of drivers had a measurable amount of alcohol in their system and 60% of those tested positive for at least one drug category. Eastern Region State Coordinator meeting will be held on June 22, 2021. The 2021 Drugs Alcohol Impaired Driving (DAID) Conference will be held in Orlando August 14-15, 2021.

Chief Brett Railey, FPCA, has been appointed as the chair of the Florida Police Chiefs (FPC).

FIDC Strategic Action Plan – Goal 1 (Improve Program Management and Strategic Planning):

- Military Representation
 - Completed.
- Department of Education
 - Chris Earl, Florida Safety Council, said Orange County Schools are starting to conduct classes in person. He has reached out to Pam Gould, a recently elected School Board Member. Chris said he will try to connect with her prior to the next meeting.
 - Ray Graves, Vice Chair with FLHSMV, said he has been in contact with Nicole Wilder with Florida Department of Education (DOE). Ray will reach out and see if she has interest in joining the coalition.
 - Melissa Valido, Florida Teen Safe Driving Coalition (FTSDC), said Eric Stern, Palm Beach County School District, was instrumental in building the bridge to working with Nicole. She will continue to coordinate.
- Multicultural Representation
 - Ernie Bradley, FDOT, said he identified potential public health contacts but has struggled to stay connected with these contacts during COVID. He noted leadership roles have shifted in the Division of Public Health, Bureau of Community Health Promotion. Ernie said he will continue to reach out to his contacts.
 - Ernie said he is also attempting to connect with the Office of Medical Marijuana Use to identify a representative.
- Judicial Membership
 - Ernie and Vin Petty, TSRP, provided an update. Judge William Overton was present for the meeting.
- Toxicological Lab Representation

- Completed.
- Anne Rollyson, Florida Safety Council, reached out to Thomas Hall the former Director of the Mental Health and Substance Abuse Department at the University of Central Florida (UCF).
- Law Enforcement Representation
 - Completed.
- Prosecution Representation
 - Vin noted there were several representatives on the call and is comfortable with the current level of participation.
- Public Health Representation
 - Ernie said he identified potential contacts but has struggled to stay connected with these contacts during COVID. He is working on identifying a representative at the Office of Medical Marijuana Use.
 - Brittany Fox, Second Judicial Circuit, offered to reach out to her contacts within the Office of Medical Marijuana Use.
- Vendor Representation
 - Chris Craig, FDOT, said the coalition will welcome new vendors but is not actively seeking additional representation.
- Defense Council Representation
 - It was determined that representation is currently not needed.

Coalition members had the following questions and comments:

- Danny Shopf, Cambridge Systematics, said the coalition no longer has a tribal representative. He suggested coalition members contact potential representatives.

Alcohol and Illicit Substance Use in Fatal Motorcycle Crashes:

Julissa Sarmiento, University of Miami, provided an update on motorcycle fatalities related to impaired driving. She noted Florida has the highest number of motorcycle fatalities in the nation. She collected and analyzed data from 2009-2014 and noted cannabis was not considered in this analysis because test results were not available. Julissa noted 95% of fatalities involved males riding a motorcycle (rather than scooter). Of those fatal crashes, 59.5% of fatalities occurred on scene. Most of the fatalities involved a person age 18-34. She noted helmet use was more common in cases where no alcohol or illicit substances were used. Only 21% of motorcycle fatalities were involved in single vehicle crashes when not impaired but nearly half were involved in single vehicle crashes when impaired. In both cases, the higher the blood alcohol content (BAC), the less helmet use and the more single vehicle crashes. Julissa evaluated injuries and noted 80% of injuries were considered severe and most occurred to the head/neck or chest region.

Coalition members had the following questions and comments:

- It would have been interesting to look at fentanyl in this timeframe as well.
 - We plan on conducting this study with other substances, including prescription medications.

FIDC Strategic Action Plan – Goal 2 (Improve Prevention):

- Work with local vendors and distributors to educate and inform them on over-service.
 - Completed and posted on the coalition website.
- Engage local vendors and distributors to educate and inform them on over-service.
 - Ernie provided an update. He reached out to Sandy Ho, Great Bay Distributors, and Brandy Howard, SunCoast Safety Council, to coordinate the FDIC education efforts and the alcohol distributors. Ernie said he is currently working on identifying an ABC Liquors contact for a potential presentation in the future.
 - Larry Coggins, MADD, said Florida’s division of Alcoholic Beverages and Tobacco (ABT) is experiencing a budget reduction and they are losing several positions. This could impact the underaged drinking and enforcement challenges.
- Ensure that Community Traffic Safety Teams (CTSTs) develop and implement strategies to address impaired driving.

Chris Craig said the coalition is continuing to work with CTSTs to provide impaired driving educational materials.

Coalition members had the following questions and comments:

- Anne Rollyson, Florida Safety Council, said the Alcohol Literacy Challenge is an Evidenced Based Program that provides education to the alcohol consumer regarding beliefs of drinking with particular emphasis on drinking above levels of .05. She said it is an important program. Anne asked whether there was funding for programs that support at risk drivers, persons who are ticketed for driver open containers and other impaired driving-related infractions. She said she can share the curriculum with the coalition for their review.

Signal 4 Demo:

Chris Craig provided a demonstration of the Signal Four (S4) data platform. He said a public facing traffic safety dashboard is now available for high level data analysis based on crash report data.

Coalition members had the following questions and comments:

- Chief Brett Railey said the updates to S4 have been great.
- Kyle Clark said as a part of sobriety checkpoint setup, background data was required to justify the location selection. He asked if this tool would be helpful for that selection process.
 - We use data like this for saturations to target areas within the county for grant operations.
 - Florida Highway Patrol (FHP) takes a similar approach to data analysis for targeted enforcement.
- Lt. Channing Taylor, FHP, noted that the quality assurance and quality control processes sometimes lag so the real-time nature of the data on this dashboard shows inconsistencies. He said over time, the data becomes more accurate.

Legislative Updates:

- The pending Florida SB 148 Drinks to Go bill will allow restaurants to serve alcohol to go. This bill is an extension of the executive order where sealed containers can be sold. The bill also notes the container needs to be tamper proof.
 - MADD emphasized that there are existing laws for open containers and noted they will encourage law enforcement to enforce those laws.
- Members discussed Florida HB 639 the Boating Under the Influence (BUI) Refusal bill. The bill is geared toward treating BUI refusals as a Driving Under the Influence (DUI) refusal.
 - The BUIs are not passed to FLHSMV. Therefore, there is no record of BUI offenses or refusals and there are no systems in place to track them.
- Would a BUI refusal count as one of the refusals for DUI?
 - Yes, that is the intention.
- Vin Petty said there may be a unique bill proposed. He said the breath test operator course is available to the public and completely online. Vin said a defense attorney is promoting a bill that might change the way these programs are funded. He said the coalition should follow the proposed bill through legislative session.
 - Kyle Clark said Michigan has seen something similar related to training defense attorneys to become DREs. Kyle said the bill did not get much traction either.
- Nick Tiscione, Palm Beach County Sheriff's Office, discussed the definition of DUI with Senator Lorrie Berman. Nick said she was planning to submit a bill but could not find a co-sponsor in the house. He noted that she is willing to try again in the next session.
 - Staff will review the reasoning provided on the model language and see if updates need to be made.

FIDC Strategic Action Plan – Goal 3 (Criminal Justice System):

- Draft model language for Florida's Chemical Test Refusal Law.
 - Completed and posted to the coalition website.
- Propose model language that includes parameters for deferral programs in the State and centralizing the data for offenders who have already been in a deferral program.
 - Completed and posted to the coalition website.
- Draft model language for Florida's Ignition Interlock Law.
 - Ray Graves said FLHSMV reached out to the interlock providers and asked if they would be interested in a discounted fee for individuals that are unable to afford interlock during COVID. Each provider has offered lower rates for qualifying offenders.
- Establish a process to link the citation to the impaired driving court case.
 - Vin Petty will provide an update at one of his upcoming seminars.

Public Comment

There were no comments from the public.

Adjourn

Day 1 Meeting adjourned at 11:16 a.m.

3.0 Meeting Notes – March 10

Review of Day 1:

Kyle Clark provided a recap of the discussion on Day 1.

He said the coalition has made good progress on membership. Kyle said the coalition is focused on identifying a department of education representation and multicultural representation. He said the coalition is continuing to work on identifying a public health representative.

Coalition members had the following questions and comments:

- Can we get access to a copy of the drug impaired driving presentation?
- Will post the impaired driving presentation to the coalition website this week.

SFST Note Sheets and Clipboard Drafts:

Chris Craig reviewed the SFST Clipboard and note sheets. He said the content remains the same as the last time these documents were reviewed but some of the content was moved around to create a more logical flow.

Coalition members had the following questions and comments:

- Should we be using the word “tests” or use another word such as tasks?
 - The national standard refers to them as tests, so we decided to be consistent with that.
- Have we considered an electronic version or an app?
 - It is offered electronically but we have not considered an app.
 - There is a national SFST report app with the exercises. This would be well received if it is financially feasible.
 - This could create challenges for public records requests if officers use their personal device.
 - Some agencies in Central Florida are using this app with success.

Action Plan Goal 4 – Communications:

The communication plan is complete. The winter impaired driving campaign was conducted. The coalition is also conducting several key holiday campaigns and are focused on social media engagement. Chris Craig and Ernie Bradley shared the [DriveSoberFL](#) website and the various materials available to the coalition.

Action Plan Goal 5 – Screening, Treatment, Assessment, Rehabilitation

Chris Craig said that 24/7 Sobriety Programs involve a substantial in-person component and is more difficult to conduct pilot programs in socially distanced environments. As a result, he said there has not been much progress. Ray Graves said he reached out to a few smaller counties to review 24/7 programs

and their benefits. He has connected with the Wakulla County Sheriff's Office and will continue to work with the Wakulla County Judiciary group to determine whether the coalition can get their support.

Coalition members had the following questions and comments:

- Judge Overton is willing to reach out through the FL Judicial conference.

FIDC Data Update:

Dr. Chanyoung Lee, CUTR, gave an update on Florida's impaired driving data. He reviewed the definition of impaired driving based on the options available in the crash report indicating suspected alcohol or drug use was included in the impaired driving definition. He indicated there were several instances where alcohol or drug use was suspected but a test was not administered.

Chanyoung noted that test refusal rate tends to increase as injury level decreases with an average refusal rate of 26.4 percent. He said about 40 percent of fatalities in Florida involved at least one driver that was impaired (including suspected impairment). He indicated that over time, drug impaired driving and drug and alcohol impaired driving has been increasing.

Coalition members had the following questions and comments:

- Carol Jolly, IPTM, noted there is an uptick in inhalant cases in Marion county that could explain the rise in impaired driving cases.
- Vin Petty noted the DUI enforcement unit in Pasco County has been limited which could indicate why there was an increase in impaired driving fatalities.

Action Plan Goal 6 – Program Evaluation and Data:

Chris Craig said the National Highway Traffic Safety Administration was working with Traffic and Criminal Software (TraCS) national to integrate materials into the base system. FDOT is meeting with the IPTM Drug Recognition Experts (DRE) program and TraCS to ensure the DRE Face Sheets meet our needs before updating in Florida TraCS. Kyle Clark noted at least one other state was interested in using TraCS for the DRE Face Sheets to streamline the process of updating and submitting the DRE forms. Chris noted that the current thinking is that TraCS would submit every few weeks rather than every day. Florida will need to confirm that this works for Florida.

Have not made much progress in tracking trainings. It still seems that the FDLE training is the most logical spot but the requirements for including trainings have become prohibitive. Staff has discussed using FLHSMV for a tracking system for impaired driving related trainings. He said a study is being done on a consolidated DUI database that would including officer trainings/certifications. Carol has reached out to other state coordinators and use a variety of programs and software that track these trainings.

DUI Fact Sheet Presentation:

Dr. Chanyoung Lee gave an update on the DUI Fact Sheets. He shared several fact sheets illustrating impaired driving data related to each of Florida's counties. He said these fact sheets have been shared through the Florida Law Enforcement Liaison (LEL) program and with various agencies applying for impaired driving enforcement grants. Chanyoung asked if the coalition felt it was necessary to update the fact sheet more than once per year to stay up to date with the latest available crash data.

Coalition members had the following questions and comments:

- The coalition was comfortable updating the fact sheets once per year using preliminary data from the prior year.

Public Comment Period:

- Garrett Berman, FPAA, discussed HB 695/SB 862, the Digital License Plate Pilot Program bill. He noted the existing license plate readers would not be able to read digital license plates.

Next Steps:

Chris Craig said the updated Florida Strategic Highway Safety Plan has been posted for public comment. He encouraged participants to review the document and provide final comments they have.

Carol said she is working securing a vendor that can provide a system to streamline communications and requests for DRE. She said this vendor would provide a software solution that allows officers to request DRE support via automated message to all DREs available in the area. The intention is to create a streamlined process for reaching out to DREs consistently. Kyle Clark noted that some states have a callout system like this, and it is extremely effective.

- How will this system be distributed to the agencies? Will the information in the system be broken down by county or will it be in another format?
 - Most of the DREs know what jurisdictions they can respond to. Carol Jolly said she will work with the LELs to help roll out this software and get the agencies onboarded. Chief Art Bodenheimer, Lake Alfred Police Department, offered the Police Chiefs Association to help roll out the software.

Membership

- Ernie Bradley said he is working with FSU Police Department to see if they have a recommendation for tribal representation.

Future Presentations

- Digital Driver Licenses
 - Christy Crump, Florida Restaurant & Lodging Association, noted there is a senate bill that has passed already and a companion bill in the house. She said the bill looks like it has the traction to pass. Christy suggested the coalition have a presentation on this topic and learn how to navigate mobile driver licenses.
- Florida DRE Updates
 - Carol Jolly said she will be able to give an update on the DRE program at the next FIDC meeting.

Future FIDC Meeting Information:

- Ernie Bradley will be working with CUTR to send out a poll for the upcoming meetings.
- Chris Craig indicated the next FIDC meetings are tentatively scheduled for:
 - FY2021 3rd Quarter (TBD April – June 2021) Location: Most likely virtual
 - FY2021 4th Quarter (TBD July – September 2021) Location: Orlando
 - FY2022 1st Quarter (TBD October - December 2021) Location: Orlando

Adjourn:

Day 2 Meeting adjourned at 12:00 p.m.

Contact information for Florida Impaired Driving Coalition questions:

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Traffic Safety Administrator

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